What You Should Know About Rent Control in the District of Columbia

This pamphlet will help you understand rent control laws and regulations. The rent control law is the Rental Housing Act of 1985 (DC Law 6-10) as amended (the Act), which is codified as DC Official Code §42-3501.01 et seq., as well as the corresponding D.C. Municipal Regulations, Title 14, Chapter 4200 et seq. You can find the complete law in most DC public libraries or online at: http://government.westlaw.com/linkedslice/default.asp?rs=gvt1.0&vr=2.0&sp=dcc-1000

Rental Accommodations Division
The Rental Accommodations Division (RAD), which is part of the Department of Housing and Community Development’s (DHCD) Housing Regulation Administration (HRA), is responsible for administering the Act. The head of RAD is the Rent Administrator. HRA was transferred from the Department of Consumer and Regulatory Affairs to DHCD, effective October 1, 2007.

Office of Administrative Hearings
The Office of Administrative Hearings (OAH) conducts hearings on RAD petitions.

Rental Housing Commission
A separate, 3-member Rental Housing Commission (RHC) is the first level of appeal of the decisions made on RAD petitions. The RHC also writes regulations under the Act.

Rent Control Terms
Under the Act, an apartment building or apartment complex is called a housing accommodation, and a single apartment or house is called a rental unit. A tenant is a tenant, but a landlord is referred to as a housing provider.

Applicability
The Act applies to all housing accommodations in the District of Columbia, unless they are specifically exempted by the Act. The most common exemptions are rental units in these categories:

- Federally or District-subsidized rental units,
- Rental units built after 1975,
- Rental units (including condominium or cooperative units) owned by a natural person who owns no more than four rental units, provided the rental units are registered as exempt,
- Rental units that were vacant when the Act took effect, and
- Housing accommodations under a building improvement plan and receiving rehabilitation assistance through DCHD.

Registration
Every housing accommodation or rental unit must be registered with RAD by filing a RAD Registration and Claim of Exemption form. Once registered, the housing accommodation or rental unit is assigned a registration number if it is subject to rent control. If it is exempt, it is assigned an exemption number. If a housing accommodation was initially exempt from the Act but later becomes subject to the Act, the housing provider must amend the RAD Registration and Claim of Exemption form at that time. Changes in ownership or management must be filed with RAD within 30 days of the event.

Increases in Rent
Under the Act, any increase in rent must meet these conditions:

1. The new rent charged may not be more than the prior rent plus an allowable increase, as described below.
2. The increase in rent charged cannot be more than the increase allowed under any single section of the Act.
3. The last increase in rent must have been at least 12 months ago (unless the unit is vacant).
4. The increase must not violate the terms of the lease.
5. The housing accommodation must be properly registered with the RAD.
6. The rental unit and the housing accommodation’s common elements must be in substantial compliance with housing regulations.
7. The housing provider must give a 30-day notice of any increase in rent.

Allowable Rent Increases Based on CPI-W
The most common allowable increase in rent is an annual adjustment, based on the increase in the Consumer Price Index (CPI-W). For most tenants, the most that their rent can increase is the CPI-W percentage plus 2%, but not more than 10%. For tenants who are elderly or disabled, the maximum increase in rent charged is the CPI percentage only, but not more than 5%.

Allowable increases based on CPI are sometimes called automatic -- because no petition or other special steps are required.

Rent Increases When a Unit Becomes Vacant or “Vacancy Increase”
The only exception to the limit of one rent increase per year is when a rental unit becomes vacant. The housing provider can raise the rent charged upon a vacancy to:

- 10% more than was charged to the former tenant, or
- Rent for a comparable rental unit, but not more than 30%.

Comparable rental units have essentially the same square footage and floor plan; comparable amenities and equipment; comparable locations with respect to exposure and height (if exposure and height have previously been factors in the amount of rent charged) and comparable physical condition.

Once there has been a vacancy increase in rent, the housing provider cannot make another increase in rent for 12 months, even if another vacancy occurs.

Other Allowable Rent Increases
A housing provider may choose to seek larger allowable increases under other provisions of the Act, including hardship, capital improvements, services and facilities or substantial rehabilitation, or agreement with 70% of the tenants. The other allowable increases, described in more detail below, are not automatic. The housing provider must petition or otherwise seek the consent of the Rent Administrator, and tenants may choose to participate in the process, often at hearings before an administrative hearing judge.

Hardship
Under the Act, housing providers are allowed to raise rents enough to earn a 12% rate of return on the housing provider’s rental property investment.

To apply for this increase, the housing provider must document operating expenses for 12 of the last 15 months preceding the filing of the hardship petition. RAD will notify the tenants that a hardship petition has been filed and allow the tenants to designate a representative to support or oppose it.

RAD performs an audit of the hardship petition and supporting documents. The Rent Administrator issues an order granting or denying the hardship petition. The housing provider and tenants may each submit exceptions and objections to the Rent Administrator’s order. If
exceptions and objections are submitted, a hearing will be held with OAH to resolve the disputed matters. OAH then issues an order setting the rent increase.

**Capital Improvements**

A housing provider can petition to raise rents by an amount enough to cover the cost of capital improvements. A capital improvement is an improvement or renovation other than ordinary repair, repair or maintenance if the improvement or renovation is deemed depreciable under the Internal Revenue Code. A housing provider files a petition, serves copies to the tenants, and presents the case to the Office of Administrative Hearings (OAH). The capital improvement petition must be filed no later than 10 calendar days after the installation of the capital improvements. Tenants may support or oppose the petition. If OAH approves the surcharge, the housing provider performs the work and may then raise rents.

OAH makes a ruling on the petition, based on:

- Whether the improvement will protect or enhance the health, safety and security of the tenants or the habitability of the housing accommodation;
- Whether the improvement will be depreciable under the Internal Revenue Code;
- Whether required governmental permits and approvals have been secured; and
- Whether the design and cost of the work are sufficiently documented.

In addition to the work’s cost, the housing provider can include financing costs, including interest and service charges. The housing provider must spread the costs of a building-wide improvement project for 96 months. For an improvement to one or more but not all rental units, the costs must be spread over for 64 months. Only units affected by the capital improvements are subject to rent increases.

The surcharge may be no more than 20% of the prior rent charged for a building-wide capital improvement and no more than 15% for an improvement that does not affect all rental units.

The Act allows a housing provider to continue the surcharge until the housing provider has recovered all costs, including interest and service charges, of the capital improvement. Certain low-income elderly and disabled tenants can be exempted from a capital improvement surcharge.

The increase is terminated once the housing provider recovers all costs of the capital improvements. This type of increase in rent is called a *surcharge*.

**Services & Facilities**

The Act allows an adjustment in rents when related services or facilities supplied by a housing provider or a housing accommodation or for any rental unit in the housing accommodation are increased or decreased.

A housing provider files a petition, serves copies to the tenants, and presents the case for the change at an OAH hearing. Tenants may support or oppose the petition. The OAH makes a ruling on the petition, based on:

- The cost to the tenant of buying alternate related services or facilities comparable;
- The operating cost to the housing provider of the related services or facilities; or
- The fair market value of comparable related services or facilities.

**Substantial Rehabilitation**

The housing provider may submit a petition to raise rents for a substantial rehabilitation of the housing accommodation. A substantial rehabilitation petition is filed only when proposed rehabilitation cost equals or is more than 50% of the real property tax assessment of the rental unit or housing accommodation. The petition must include detailed plans, specifications and
projected costs. The tenants are notified, a hearing is conducted, and the OAH issues a decision before the work starts. The maximum allowed rent increase is 125%.

This rent increase is not a temporary surcharge, but a permanent increase. When determining if a substantial rehabilitation is warranted, OAH considers:

- Whether the substantial rehabilitation is in the interest of the tenants;
- The existing physical condition of the rental unit or housing accommodation as shown by reports or testimony of DC housing inspectors, licensed engineers, architects and contractors, or other qualified experts;
- Whether the existing physical condition impairs or tends to impair the health, safety or welfare of any tenant;
- Whether the existing physical conditions can be corrected by improved maintenance, repair or capital improvement; and
- The impact of the proposed rehabilitation on the tenant or tenants in terms of proposed financial cost, inconvenience, or relocation.

70% Voluntary Agreement
The Act allows tenants of a housing accommodation to enter into a Voluntary Agreement with the housing provider to establish the rent, capital improvements, services and facilities, or repairs and maintenance. If the housing provider initiates the Voluntary Agreement, the tenants must be given at least 14 days to review it following the filing of the Voluntary Agreement with RAD and service on the tenants.

The Rent Administrator must approve the Voluntary Agreement and any conditions in the Voluntary Agreement must be met, before rents can be raised. If approved, the Voluntary Agreement will affect all tenants, including those tenants who did not sign the Voluntary Agreement.

Tenant Petition
A tenant who believes that a rent adjustment is incorrect may file a tenant petition with RAD. When a petition is filed:

1. RAD accepts the Petition,
2. RAD sends the Petition to OAH for a hearing,
3. OAH conducts a hearing,
4. The tenant and the housing provider each present arguments, and
5. OAH issues a decision and order.

A tenant petition may address any perceived violation(s) of the Act.

Protections for Elderly and Disabled People
A tenant who believes he or she fits the definitions of elderly or disabled under the Act must file an application with the Rent Administrator and give a copy of the application to the housing provider.

To qualify:

- As elderly -- a tenant must be at least 62.
- As disabled -- a tenant must have a disability as defined by the Americans with Disabilities Act of 1990 (title 42, section 12102(2)(A) of the United States Code).

Act and Regulations
This pamphlet is intended to outline the Act, but does not include every detail. Interested parties are encouraged to review the Act and its regulations, or to ask a lawyer or housing professional for more help.
When laws are enacted, they are called statutes. Later they become part of the DC Official Code; in that process section numbers are changed. The web site shows the law in code form. The agency usually uses statute numbers.

The section numbers from the statute appear in the notes below the text of the law.

To find the Act on line, go to http://government.westlaw.com/linkedslice/default.asp?rs=gvt1.0&vr=2.0&sp=dcc-1000

1. Under Division VII, Property, click on Title 42, Real Property.
2. Click on Subtitle VII, Rental Housing.
3. Click on Chapter 35, Rental Housing Generally.
4. Click on Subchapter II, Rent Stabilization Program, which shows all the sections of the rent-control law.
5. Click on the section you want.

The regulations are part of Title 14 of the DC Municipal Regulations. The complete regulations run from Chapter 38-43, but Chapter 42 has most key provisions.

To find the regulations on line, go to http://os.dc.gov/os/cwp/view,a,1206,q,522357,osNav,%7C31374%7C.asp

1. Click on DCMR and DCR Online
2. Click on DCMR Basic Version
3. On the left side of the screen, click on CONTENTS
4. Click on Title 14, Housing
5. Click on Chapter 42 (or other chapter of interest).

The regulations can be printed from the site.

**Where to Get Help**

For a list of organizations that provide help and support to housing providers and tenants, go to the end of this pamphlet.

*At the time this pamphlet was prepared, the regulations had not been revised to correspond with the latest version of the law.*

**Notice of Non-Discrimination:** In accordance with the D.C. Human Rights Act of 1977, as amended, D.C. Official Code Section 2-1401.01 *et seq.*, (Act) the District of Columbia does not discriminate on the basis of actual or perceived: race, color, religion, national origin, sex, age, marital status, personal appearance, sexual orientation, gender identity or expression, familial status, family responsibilities, matriculation, political affiliation, genetic information, disability, source of income, status as a victim of an intrafamily offense, or place of residence or business. Sexual harassment is a form of sex discrimination which is prohibited by the Act. In addition, harassment based on any of the above protected categories is prohibited by the Act. Discrimination in violation of the Act will not be tolerated. Violators will be subject to disciplinary action.
**Help for Tenants & Housing Providers**
These organizations can help housing providers and tenants.

- **DC Law Students in Court Program**
  806 7th Street, NW, Suite 300
  Washington, DC 20001
  (202) 638-4798
  www.dclawstudents.org

- **Neighborhood Legal Service Program, Southeast/Southwest**
  3101 Martin Luther King, Jr. Ave, SE
  Washington, DC 20002
  (202) 678-2000
  www.nlsp.org

- **Neighborhood Legal Service Program, Northeast/Northeast**
  680 Rhode Island Avenue, NE
  Washington, DC 20001
  (202) 269-5100
  www.nlsp.org

- **DC Bar Pro Bono Program Legal Advice and Referral Clinic**
  Bread for the City
  1525 7th Street, NW
  Washington, DC 20001
  (202) 265-2400
  www.breadforthecity.org

- **DC Bar Pro Bono Program Legal Advice and Referral Clinic**
  Bread for the City
  1640 Good Hope Road, SE
  Washington, DC 20020
  (202) 561-8587
  www.breadforthecity.org

- **Rent Control Consultants**
  60 Market Street, NW, Suite 211
  Gaithersburg, MD 20878
  (240) 361-6161
  www.rentcontrolconsultants.com

- **DC Bar Association Referral Service**
  (202) 296-7845
  www.badc.org/html/lawref.htm

- **Legal Aid Society of the District of Columbia – main office**
  1331 H Street, NW, Suite 350
  Washington, DC 20005
  (202) 628-1161
  www.legalaiddc.org

- **Legal Aid Society of the District of Columbia in SE**
  2041 Martin Luther King Jr. Avenue, SE, Ste. 400
  Washington, DC 20020
  (202) 628-1161
  www.legalaiddc.org

- **Legal Aid Society of the District of Columbia in SE**
  THE ARC
  1901 Mississippi Avenue, SE
  Washington, DC 20020
  (202) 628-1161
  www.legalaiddc.org

- **Housing Counseling Services**
  2410 17th St. NW, Suite 100
  Adams Alley Entrance
  Washington, DC 20009
  (202) 667-7006
  www.housingetc.org

- **Archdiocesan Legal Network of Catholic Charities**
  924 G St., NW
  Washington, DC 20001
  (202) 772-4300
  http://www.catholiccharitiesdc.org

- **Landlord/Tenant Resource Center**
  Superior Court Building B, Room 115
  510 4th Street, NW
  Washington, DC 20001
  (202) 508-1710
  http://www.dccourts.gov/dccourts/superior/civil/landlord_tenant.jsp

- **University of the District of Columbia David A. Clarke School of Law Housing/Consumer Clinic**
  4200 Connecticut Avenue, NW, Bldg. 38
  Washington, DC 20008
  (202) 274-5120
  http://www.law.udc.edu/programs/housing/index.html
Department of Housing and Community Development
Housing Regulation Administration,
Rental Accommodations Division
Housing Service Center
1800 Martin Luther King Jr. Avenue, SE
Washington, DC 20020
(202) 442-4610
www.dhcd.dc.gov – click on “Rental Property Services”

Housing Provider Ombudsman - Dept. of Housing and Community Development *
1800 Martin Luther King Jr. Avenue, SE
Washington, DC 20020
(202) 442-4569
www.dhcd.dc.gov

Department of Consumer and Regulatory Affairs
941 North Capitol Street, NE
Washington, DC 20002
(202) 442-4400
www.dcra.dc.gov

Office of the Tenant Advocate
941 North Capitol Street, NE, 7th Floor
Washington, DC 20002
(202) 442-8359
www.ota.dc.gov

George Washington University
Community Legal Clinic
2000 G Street, NW
Washington, DC 20052
(202) 994-7463
www.law.gwu.edu/Academics - click on “legal clinics”

Harrison Institute for Public Law **
111 F Street, NW, Room 102
Washington, DC 20001
(202) 662-9600
www.law.georgetown.edu/clinics/hi

Columbus Community Legal Clinic
Catholic University School of Law
3602 John McCormick Road, NE
Washington, DC 20008
(202) 319-6788
www.law/cua/edi/clinics/clc

Legal Counsel for the Elderly
601 E Street, NW, Suite A4400
Washington, DC 20049
(202) 434-2170
www.aarp.org/Ice

Apartment and Office Building Association of Metro Washington*
1050 17th Street, NW, Suite 300
Washington, DC 20036
(202) 296-3390
www.aoba-metro.org

Latino Economic Development Corporation
2316 18th Street, NW
Washington, DC 20009
http://www.ledcdc.org/

Lydia’s House
3939 South Capitol St., SW
Washington, DC 20032
(202) 373-1050
http://www.lydiashousendc.org/

Marshall Heights Community Development Organization
3939 Benning Road, NE, 2nd Floor
Washington, DC 20019
(202) 396-1200
http://www.mhcdc.org/

University Legal Services
2201 I Street, NE, Suite 130
Washington, DC 20002
(202) 547-4747
http://www.uls-dc.org/

University Legal Services
3220 Pennsylvania Avenue, SE, Suite 4
Washington, DC 20020
(202) 442-7180
http://www.uls-dc.org/

Office of Administrative Hearings
825 North Capitol Street, NE, Suite 4150
Washington, DC 20002
(202) 442-9091
www.oah.dc.gov

Rental Housing Commission
941 North Capitol Street, NE, Suite 9200
Washington, DC 20002
(202) 442-8949
www.dhcd.dc.gov

* For Housing Providers only
** For Tenants only